

June 2011

## Border County Resident Tuition Eligibility

The Higher Education Coordinating Board (HECB) has been asked to investigate and clarify the relationship of Oregon residency determination in the application of Washington Statute RCW 28B.15.0139 (revised 2009) - Resident tuition rates — Border county higher education opportunity project. This statute is presented below, colleges located in border counties in both states are listed, and further information on residency determination in Oregon is presented.

Appendix A contains *Oregon Board of Higher Education Administrative Rules* pertaining to Oregon residency determination. *The Guide to Oregon Residence Classification* is presented in Appendix B.

### **Washington Residency Statute RCW 28B.15.0139 (revised 2009) Resident tuition rates — Border county higher education opportunity project.**

For the purposes of determining resident tuition rates, "resident student" includes a resident of Oregon, residing in Columbia, Gilliam, Hood River, Multnomah, Clatsop, Clackamas, Morrow, Sherman, Umatilla, Union, Wallowa, Wasco, or Washington county, who meets the following conditions:

- (1) The student is eligible to pay resident tuition rates under Oregon laws and has been domiciled in Columbia, Gilliam, Hood River, Multnomah, Clatsop, Clackamas, Morrow, Sherman, Umatilla, Union, Wallowa, Wasco, or Washington county for at least ninety days immediately before enrollment at a community college located in Asotin, Benton, Clark, Columbia, Cowlitz, Franklin, Garfield, Klickitat, Pacific, Skamania, Wahkiakum, or Walla Walla county, Washington;
- (2) The student is enrolled in courses located at the Tri-Cities or Vancouver branch of Washington State University for eight credits or less; or
- (3) The student is currently domiciled in Washington and:
  - (a) Was eligible to pay resident tuition rates under Oregon laws; and
  - (b) Had been domiciled in Columbia, Gilliam, Hood River, Multnomah, Clatsop, Clackamas, Morrow, Sherman, Umatilla, Union, Wallowa, Wasco, or Washington County for at least ninety days immediately before being domiciled in Washington.

## **Colleges and universities affected by RCW 28B.15.0139**

### **Oregon Border County colleges and universities as of 2010:**

#### Colleges

- Clackamas Community College, Oregon City, Clackamas County, OR
  - Enrollment and Registration, 503.594.6100, [registrar@clackamas.edu](mailto:registrar@clackamas.edu)
- Clatsop Community College, Astoria, Clatsop County, OR
  - Roger Friesen, Dean Of Student Services, (503) 338-2456, [rfriesen@clatsopcc.edu](mailto:rfriesen@clatsopcc.edu)
- Portland Community College, Portland, Multnomah County, OR
  - Darilis Garcia-McMillian, Mgr/Registration Svcs, 971-722-4486, [darilis.garciamcmillian@pcc.edu](mailto:darilis.garciamcmillian@pcc.edu)
- Mt. Hood Community College, Gresham, Multnomah County, OR
  - Cheryl Bowen, Student Registration Coordinator, 503.491.7501. [Cheryl.Bowen@mhcc.edu](mailto:Cheryl.Bowen@mhcc.edu)
- Blue Mountain Community College, Pendleton, Umatilla County, OR
  - Theresa Bosworth, Registrar/Director of Admissions & Advising, 541-278-5757, [Theresa.bosworth@bluecc.edu](mailto:Theresa.bosworth@bluecc.edu)
- Columbia Gorge Community College, The Dalles, Wasco County, OR
  - Karen Carter, Chief Student Services Officer, (541) 506-6010 ext. 6010, [kcarter@cgcc.or.us](mailto:kcarter@cgcc.or.us)

#### Universities

- Portland State University, Portland, Multnomah County, OR
- Oregon Health and Science University, Portland, Multnomah County, OR
- Eastern Oregon University, Le Grande, Union County, OR
- OGI School of Science & Engineering (part of OHSU), Beaverton, Washington County, OR
- Oregon Institute of Technology, Beaverton, Washington County, OR

### **Washington Border County Colleges and Universities as of 2010**

#### Colleges

- Lower Columbia College, Longview, Cowlitz County, WA
- Clark College, Vancouver, Clark County, WA
- Walla Walla Community College, Walla Walla, Walla Walla County, WA
- Columbia Basin College, Pasco, Franklin County, WA

#### Universities

- WSU Tri Cities, Richland, Benton County, WA
- WSU Vancouver, Vancouver, Clark County, WA

## Oregon Residency Determination

Understanding Oregon residency determination will assist Washington college and university residency staff in interpreting RCW 28B.15.0139 for students seeking residency status at their institutions. Ms. Krissa Caldwell, Deputy Commissioner for the Oregon Department of Community College and Workforce Development<sup>1</sup>, was contacted August 13, 2010 for information on Oregon statutes related to residency. According to Ms. Caldwell,

- Each community college district in Oregon sets in-state tuition rates and determines who is allowed to pay resident tuition. Therefore, districts might have slight variations for residency determination.
- The Oregon Board of Higher Education applies residency statutes for public baccalaureates only. Oregon Residence Classification policies and procedures are located in Appendix A.

Websites of community colleges in Oregon border counties were reviewed and the following from Mt. Hood Community College<sup>2</sup> characterizes general residency determination at community colleges in Oregon:

**Residency:** Determination of residence for admission and other purposes will be made according to the following definitions: Residence is defined as a person's domicile, his/her true fixed and permanent home and place of habitation. It is the place where one intends to remain, and to which one expects to return when one leaves without intending to establish a new domicile elsewhere. Domicile is not established by mere attendance at the college.

A valid driver's license, permit or ID card from Oregon, California, Idaho, Washington or Nevada is required for all students requesting in-state residency. Oregon residency must be established 90 days prior to the first day of class.

**In-State Student:** An American citizen or immigrant who has established residency in Oregon 90 days prior to the beginning of classes.

**Out-of-State Student:** An American citizen or immigrant who has not established residency in Oregon 90 days prior to the beginning of classes.

**International Student:** A citizen of another country in the United States on a visa other than an immigrant visa.

**Reciprocity:** An American citizen or immigrant who has established residency in Washington, California, Idaho or Nevada may pay in-state tuition.

At this time U.S. Social Security Numbers (SSN) are not required for application to Oregon Community Colleges.

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<sup>1</sup> Oregon Department of Community College and Workforce Development: <http://www.oregon.gov/CCWD/>. Krissa Caldwell, Deputy Commissioner. Voice - 503-947-2414. Fax - 503-378-3365, [krissa.caldwell@state.or.us](mailto:krissa.caldwell@state.or.us)

<sup>2</sup> <http://www.mhcc.edu/Registration.aspx?id=1161> accessed November 10, 2010.

## **Appendix A.**

### **Oregon University System**

#### **Notice to Nonresidents of the State of Oregon**

#### **Oregon Board of Higher Education Administrative Rules**

Revised 5/06

The following are residency rules of the Board of Higher Education currently in effect.

#### **580-010-0029 Definitions**

For the purpose of OAR 580-010-0030 through 580-010-0045, the following words and phrases mean:

- (1) ~~“Domicile”~~ is a person’s true, fixed, and permanent home and place of habitation. It is the place where a person intends to remain and to which the person expects to return when the person leaves without intending to establish a new domicile elsewhere. In order to establish a domicile in Oregon, a person must maintain a predominant physical presence in Oregon for 12 consecutive months after moving to the state.
- (2) A ~~“financially independent person”~~ is a person who, at the time of application for residency status:
  - (a) declares himself or herself to be financially independent;
  - (b) has not been claimed as a dependent during the immediately preceding tax year, and will not be claimed as a dependent during the current tax year, on the federal or state income tax returns of any other person; and
  - (c) has not received in the immediately preceding calendar year, and will not receive during the current calendar year, one-half or more of his or her support, in cash or in kind, from another person or persons, except for support received from his or her spouse.
- (3) A ~~“financially dependent person”~~ is a person who, at the time of application for residency status:
  - (a) Declares himself or herself to be financially dependent; and
  - (b) Has been claimed as a dependent on the federal and state income tax returns of another person during the immediately preceding tax year.

#### **580-010-0030 Determination of Residence**

- (1) For purposes of admission and instruction fee assessment, OUS institutions shall classify a student as Oregon resident or nonresident. In determining resident or nonresident classification, the primary issue is a person’s intent in coming to Oregon. Intent is inferred from a person’s conduct and history as they relate to the requirements of these residency rules. If a person is in Oregon primarily for the purpose of obtaining an education, that person will be considered a nonresident. It is possible for an individual to qualify as a resident of Oregon for purposes of voting or obtaining an Oregon driver’s license and not meet the residency requirements established by these rules.
- (2) An Oregon resident is a financially independent person who, prior to the term for which Oregon resident classification is requested, has both:
  - (a) Established and maintained a domicile in Oregon as provided under OAR 580-010- 0029(1) for 12 consecutive months; and
  - (b) During that period, has been primarily engaged in activities other than those of being a college student.

(3) A student may be considered primarily engaged in educational activities regardless of the number of hours for which the student is enrolled. However, a student who is enrolled for more than 8 hours in any semester or quarter during the 12-month period referred to in section (2) of this rule shall be presumed to be in Oregon for primarily educational purposes. Such period of enrollment shall not be counted toward the establishment of a bona fide domicile of 12 consecutive months in this state unless the student proves, in fact, establishment of a bona fide domicile in this state primarily for purposes other than educational.

(4) An Oregon resident is also a financially dependent person who is claimed as a dependent by another person who has both:

(a) Established and maintained an Oregon domicile as provided under OAR 580-010-0029(1) for 12 consecutive months; and

(b) During that period, has been primarily engaged in activities other than those of being a college student.

(5) A financially dependent person who is claimed as a dependent by another person who has not established and maintained an Oregon domicile shall be presumed to be a non-resident. This presumption may be overcome by evidence of the student's long-standing presence in Oregon and demonstration of other factors under OAR 580-010-0031.

(6) The criteria for determining Oregon resident classification shall also be used to determine whether a person who has moved from Oregon has established a non-Oregon residence.

(7) If institution records show that the residence of a student or the person upon whom the student is dependent is outside of Oregon, the student shall continue to be classified as a nonresident until entitlement to resident classification is shown. The burden of showing that the residence classification should be changed is on the student requesting the change.

(8) Notwithstanding section (4) of this rule, a student who is financially dependent on a non Oregon resident may nonetheless be considered an Oregon resident if the student resides in Oregon for at least 12 consecutive months with a parent or legal guardian who has both:

(a) Established and maintained an Oregon domicile under OAR 580-010-0029(1) for 12 consecutive months; and

(b) During that period, has been primarily engaged in activities other than those of being a college student.

#### **580-010-0031 Residency Consideration Factors**

(1) The following factors, although not necessarily conclusive or exclusive, have probative value in support of a claim for Oregon resident classification:

(a) Reside in Oregon for 12 consecutive months prior to the beginning of the term for which resident classification is sought and during that period be primarily engaged in activities other than those of a college student;

(b) Reliance upon Oregon resources for financial support;

(c) Domicile in Oregon of persons legally responsible for the student;

(d) Acceptance of an offer of permanent employment in Oregon; and

(e) Ownership by the person of his or her living quarters in Oregon.

(2) The following factors, standing alone, do not constitute sufficient evidence to effect classification as an Oregon resident:

- (a) Voting or registration to vote;
- (b) Employment in any position normally filled by a student;
- (c) The lease of living quarters;
- (d) Admission to a licensed practicing profession in Oregon;
- (e) Automobile registration;
- (f) Public records, for example, birth and marriage records, Oregon driver's license;
- (g) Continuous presence in Oregon during periods when not enrolled in school;
- (h) Ownership of property in Oregon or the payment of Oregon income or other Oregon taxes; or
- (i) Domicile in Oregon of the student's spouse.

(3) Reliance upon non-Oregon resources for financial support is an inference of residency in another state.

#### **580-010-0033 Evidence of Financial Dependency**

(1) In determining whether a student is financially dependent, a student must provide:

- (a) Evidence of established domicile as provided under OAR 580-010-0029(1) of the person claiming the student as a dependent; and
- (b) The identification of the student as a dependent on the federal and state income tax returns of the person claiming the student as a dependent. Additional documentation to substantiate dependency during the current calendar year may be required at a later time if deemed necessary by the institution.

(2) A student who provides evidence that he or she is a financially dependent person under these rules shall not be required to establish a 12-month domicile prior to classification of resident status, provided such a student may not be classified as a resident while receiving financial assistance from another state or state agency for educational purposes.

#### **580-010-0035 Residence Classification of Armed Forces Personnel**

(1) For purposes of this rule, a member of the armed forces means officers and enlisted personnel of:

- (a) The Army, Navy, Air Force, Marine Corps, and Coast Guard of the United States;
- (b) Reserve components of the Army, Navy, Air Force, Marine Corps, and Coast Guard of the United States;
- (c) The National Guard of the United States and the Oregon National Guard.

(2) Notwithstanding OAR 580-010-0030, active - members of the armed forces and their spouses and dependent children shall be considered residents for purposes of the instructional fee if the members:

- (a) Reside in this state while assigned to duty at any base, station, shore establishment, or other facility in this state;
- (b) Reside in this state while serving as members of the crew of a ship that has an Oregon port of shore establishment as its home port or permanent station; or
- (c) Reside in another state or a foreign country and file Oregon state income taxes no later than 12 months before leaving active duty.

(3) An Oregon resident entering the armed forces retains Oregon residence classification until it is voluntarily relinquished.

(4) An Oregon resident who has been in the armed forces and assigned on duty outside of Oregon, including a person who establishes residency under section (2)(c) of this rule, must, within a reasonable time, demonstrate an intent to retain classification as an Oregon resident. Such intent may be shown by returning to Oregon within six months after completing service in the armed forces.

(5) A person who continues to reside in Oregon after separation from the armed forces may count the time spent in the state while in the armed forces to support a claim for classification as an Oregon resident.

(6) The dependent child and spouse of a person who is a resident under section (2) of this rule shall be considered an Oregon resident. "Dependent child" includes any child of a member of the armed forces who:

(a) Is under 18 years of age and not married, otherwise emancipated or self-supporting; or

(b) Is under 23 years of age, unmarried, enrolled in a full-time course of study in an institution of higher learning, and dependent on the member for over one-half of his/her support.

#### **580-010-0037 Residence Classification of Members of Oregon Tribes**

(1) Students who are enrolled members of federally recognized tribes of Oregon or who are enrolled members of a Native American tribe which had traditional and customary tribal boundaries that included parts of the state of Oregon or which had ceded or reserved lands within the state of Oregon shall be assessed resident tuition regardless of their state of residence.

(2) For purposes of this rule, the federally recognized tribes of Oregon are:

(a) Burns Paiute Tribe;

(b) Confederated Tribes of Coos, Lower Umpqua and Siuslaw;

(c) Confederated Tribes of Grand Ronde Community of Oregon;

(d) Confederated Tribes of Siletz Indians of Oregon;

(e) Confederated Tribes of the Umatilla Indian Reservation;

(f) Confederated Tribes of the Warm Springs Indian Reservation;

(g) Coquille Indian Tribe;

(h) Cow Creek Band of Umpqua Indians;

(i) Klamath Tribes.

(3) For purposes of this rule, the Native American tribes which had traditional and customary tribal boundaries that included parts of the state of Oregon or which had ceded or reserved lands within the state of Oregon are:

(a) CALIFORNIA:

(A) Benton Paiute Tribe;

(B) Big Bend Rancheria;

(C) Big Lagoon Rancheria;

(D) Blue Lake Rancheria;

(E) Bridgeport Indian Colony;

(F) Cedarville Rancheria;

(G) Fort Bidwell Indian Tribe;

(H) Hoopa Valley Tribe;

(I) Karuk Tribe of California;

(J) Likely Rancheria;

- (K) Lookout Rancheria;
- (L) Lytton Rancheria;
- (M) Melochundum Band of Tolowa Indians;
- (N) Montgomery Creek Rancheria;
- (O) Pit River Tribe;
- (P) Quartz Valley Indian Community;
- (Q) Redding Rancheria;
- (R) Roaring Creek Rancheria;
- (S) Smith River Rancheria;
- (T) Susanville Rancheria;
- (U) Tolowa-Tututni Tribe;
- (V) Winnemucca Colony;
- (W) XL Ranch;
- (X) Yurok Tribe.

(b) IDAHO:

- (A) Nez Perce Tribe of Idaho;
- (B) Shoshoni-Bannock Tribes.

(c) NEVADA:

- (A) Duck Valley Shoshone-Paiute Tribes;
- (B) Fallon Paiute-Shoshone Tribe;
- (C) Fort McDermitt Paiute-Shoshone Tribe;
- (D) Lovelock Paiute Tribe;
- (E) Pyramid Lake Paiute Tribe;
- (F) Reno-Sparks Indian Colony;
- (G) Summit Lake Paiute Tribe;
- (H) Walker River Paiute Tribe;
- (I) Winnemucca Indian Colony;
- (J) Yerington Paiute Tribe.

(d) OKLAHOMA: Modoc Tribe of Oklahoma.

(e) WASHINGTON:

- (A) Chehalis Community Council;
- (B) Colville Confederated Tribes;
- (C) Quinault Indian Nation;
- (D) Shoalwater Bay Tribe;
- (E) Yakama Indian Nation.

(4) A student seeking to be assessed resident tuition under the provisions of this rule shall submit, following procedures prescribed by the OUS institution where the student seeks to enroll, a photocopy of tribal enrollment which documents tribal membership.

**580-010-0040 Residence Classification of Non-Citizens**

A person who is not a citizen of the United States may be considered an Oregon resident if the person qualifies as a resident under OAR 580-010-0030 and is one of the following:

(1) A lawful permanent resident. The date of approval of lawful permanent residency shall be the earliest date upon which the 12-month residency requirements under OAR 580-010-0030 may begin to accrue.

(2) An immigrant granted refugee or political asylum in the United States. The date of approval of political asylum or refugee status shall be the earliest date upon which the 12-month residency requirements under OAR 580-010-0030 may begin to accrue.

(3) A person holding one of the following non-immigrant visa classifications: A, E, G, H-1B, H-1C, the spouse or child of a person holding an H-1B or H-1C visa, I, K, L, NATO, O, R, S, T, TN, U, or V. The date of the issuance of a visa for one of these classifications shall be the earliest date upon which the 12-month residency requirements under OAR 580-010-0030 may begin to accrue. A person possessing a non-immigrant or temporary visa that is not identified under this rule shall not be considered an Oregon resident.

#### **580-010-0041 Changes in Residence Classification**

(1) If an Oregon resident student enrolls in an institution outside of Oregon and later seeks to re-enroll in an OUS institution, the residence classification of that student shall be re-examined and determined on the same basis as for any other person.

(2) A financially dependent student who is dependent on a person who establishes a permanent Oregon residence as defined in OAR 580-010-0030(2) during a term when the dependent student is enrolled at an OUS institution may register as a resident at the beginning of the next term.

(3) Once established, classification as a resident continues so long as the student remains in continuous academic year enrollment in the classifying institution.

(4) A person who seeks classification as a resident under these rules shall complete and submit a notarized Residence Information Affidavit. The affidavit and all required supportive documents and materials must be submitted by the last day to register for the term in which resident status is sought.

(5) No OUS institution is bound by any determination of residency except by duly authorized officials under procedures prescribed by these rules including timely submittal of the notarized affidavit.

#### **580-010-0045 Review of Residence Classification Decisions by IRC**

(1) An interinstitutional residency committee (IRC) is established consisting of the officers determining student residence classification at OUS institutions and a member of the Chancellor's staff appointed by the Chancellor. The member of the Chancellor's staff shall serve as chairperson. A majority of the members of the Committee shall constitute a quorum. A majority of a quorum may make decisions.

(2) Residence cases of unusual complexity, especially where there may be conflict of rules, may be referred by an institution residence classification officer to the IRC for decision.

(3) Any person who is aggrieved by the institution residence classification may, within ten (10) days of the date of mailing or other service of classification decision, appeal the classification to the IRC. The appeal must be in writing and shall be filed with the institution. An aggrieved person may supply written statements to the IRC for consideration in reviewing the case and may also make an oral

presentation to the IRC on a date to be scheduled by the IRC. The decision of the IRC shall be final unless appealed.

(4) A person dissatisfied with the IRC decision may, within ten days of the date of the mailing or other service of the IRC decision, appeal the IRC decision to the Vice Chancellor for Academic Affairs or designee. An appeal to the vice chancellor shall be in writing only. The vice chancellors decision shall be final.

(5) A person granted a meritorious hardship exception to residency under this rule prior to July 1, 1990, shall not lose the exception solely because of the repeal of the exception authorization.

**580-010-0047 Residents Under WICHE**

A certification officer, designated by the Board, shall determine the residence classification of any person seeking certification as an Oregon resident, pursuant to the terms of the WICHE Compact. Any person dissatisfied with the decision of the certification officer may appeal to the IRC. The decision of the IRC shall be final unless further appeal is made to the Vice Chancellor for Academic Affairs pursuant to OAR 580-010-0045(4).

## **Appendix B.**

### **The Guide to Oregon Residence Classification**

(Revised 5/06)

(A companion document for ~~Notice to Nonresidents of the State of Oregon~~)

#### **Residence Classification Policy and Procedures**

In Oregon, as in all other states, tuition at publicly supported four-year universities is higher for nonresident students than for resident students. The rules used in determining residency seek to ensure that only bona fide Oregon residents are assessed the resident fee. Those rules — Oregon Administrative Rules, Chapter 580, Division 10 - Board of Higher Education — appear in ~~Notice to Nonresidents of the State of Oregon.~~

Only duly authorized residency officers have authority to apply and interpret these rules and procedures. No other indication or determination of residency by any other institutional office, department, program, or staff represents the official institutional determination of residency.

Here is a summary of a few key considerations in determining classification as a resident for tuition purposes.

- (1) Establishment of a domicile and predominant physical presence in Oregon for a period of 12 months or more prior to the beginning of the term for which residency is sought.
- (2) Financial dependence on an Oregon resident or financial independence.
- (3) Primary purpose for being in Oregon other than to obtain an education.
- (4) Nature and source of financial resources.
- (5) Various other indicia of residency (e.g., ownership of Oregon living quarters, permanent Oregon employment, payment of Oregon income taxes).

Note: These key considerations are for quick reference purposes only. For a complete explanation of these factors, refer to the rules in ~~Notice to Nonresidents of the State of Oregon~~ (the companion document to this Guide).

To be considered for classification as a resident, certain procedures and materials must be submitted to the institutional residency officer in a complete and timely manner.

- (1) Obtain and complete the Residence Information Affidavit, which is available from the institutional residency officer.
- (2) Consult with the residency officer on the provision of all the required supportive documents and materials.
- (3) Submit the affidavit and all other required materials and documents by the last day to register for the term in which resident status is sought.

#### **Residency Classification Appeals in Oregon**

Any person may appeal an institutional residency classification decision within ten (10) days of the date of mailing or other notification of the decision. The appeal to the OUS Interinstitutional Residency Committee (IRC) must be in writing and filed with the institutional residency officer. The decision of the IRC may be appealed to the Vice Chancellor for Academic Affairs in writing within ten (10) days of notification of the IRC decision. The decision of the Vice Chancellor is final.

**Further Information**

Persons interested in further information on or assistance with residency classification in Oregon should contact the institutional residency officer at the institution where residency classification is sought.

Eastern Oregon University – Dea Hoffman  
One University Blvd., La Grande OR 97850-2899  
Phone: (541) 962-3519, Toll free: 1-800-452-8639  
E-mail: [dea@eou.edu](mailto:dea@eou.edu)

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